

**COUNCIL AND COMMITTEE PROCEDURE RULES**  
**(Formerly Standing Orders - Approved by the Council March 2011 - Updated)**

**BACKGROUND**

The authority for making Standing Orders is found in paragraph 42 of Schedule 12 of the Local Government Act 1972, which states that:

*"Subject to the provisions of the Act, a local authority may make standing orders for the regulations of their proceedings and business and may vary or revoke any such order".*

The Local Government and Housing Act 1989 provides for Regulations to be made requiring Councils to adopt standing orders on particular issues.

**The Local Government Act 2000 and sub-ordinate legislation provide for rules of procedure for Council and Committee meetings to be part of the Council's Constitution.**

*For the purpose of these **Procedure Rules** references to the male gender shall be taken to refer to both genders.*

	<b>Page No.</b>
<b>Contents</b>	
<b>RULE 1. Meetings and business of the Council.....</b>	<b>1</b>
Meetings	1
Order of Business	1
Variation of order of business	2
Regulation of business and duration of meetings	2
Annual Meeting	2
Leaders' Speech	4
Budget Speech	4
Extraordinary Meetings	5
Policy Matters	5
<b>RULE 2. Chairman of meeting .....</b>	<b>6</b>
<b>RULE 3. Quorum for meetings .....</b>	<b>6</b>
<b>RULE 4. Notices of motion .....</b>	<b>6</b>
Motions to be set out in summons	6
Automatic reference to Committee	6
Scope of motions	7
<b>RULE 5. Motions and amendments which may be moved without notice .....</b>	<b>7</b>
<b>RULE 6. Questions .....</b>	<b>8</b>
<b>RULE 7. Minutes of meetings .....</b>	<b>9</b>
<b>RULE 8. Rules of debate for Council meetings .....</b>	<b>9</b>
Motions and Amendments	9
Seconder's speech	9
Only one Member to stand at a time	9
Content and length of speeches	10
When a Member may speak again	10
Amendment to motion	10
Alteration to motion	11
Withdrawal of motion	11
Right of reply	11
Motions which may be moved during debate	11
Closure motions	12

**APPENDIX D**

	Points of Order	12
	Respect for Chairman	13
	Application to Committees and Sub-Committees	13
<b>RULE 9.</b>	<b>Motions affecting persons employed by the Council.....</b>	<b>13</b>
<b>RULE 10.</b>	<b>Disorderly conduct .....</b>	<b>13</b>
	Continuing misconduct by a named Member	13
	General disturbance	13
<b>RULE 11.</b>	<b>Disturbance by the public.....</b>	<b>14</b>
<b>RULE 12.</b>	<b>Rescission of preceding resolution .....</b>	<b>14</b>
<b>RULE 13.</b>	<b>Voting .....</b>	<b>14</b>
	Meetings	14
	Appointments	15
<b>RULE 14.</b>	<b>Record of attendances .....</b>	<b>15</b>
<b>RULE 15.</b>	<b>Disclosure of Interests .....</b>	<b>15</b>
<b>RULE 16.</b>	<b>Appointments of Staff, Dismissals and Disciplinary Action.....</b>	<b>16</b>
	<b>Appointment of Staff .....</b>	<b>16</b>
<b>RULE 17.</b>	<b>Appointment and Constitution of Committees.....</b>	<b>18</b>
	Substitutions	20
	Termination of appointments and allocated seats falling vacant	21
<b>RULE 18.</b>	<b>Special meetings of Committees.....</b>	<b>21</b>
<b>RULE 19.</b>	<b>Appointment of Sub-Committees .....</b>	<b>21</b>
<b>RULE 20.</b>	<b>Attendance by Member at Committee .....</b>	<b>22</b>
<b>RULE 21.</b>	<b>Financial Administration.....</b>	<b>22</b>
<b>RULE 22.</b>	<b>suspension and amendment of procedure rules .....</b>	<b>22</b>
<b>RULE 23.</b>	<b>Procedure Rules to be given to Members.....</b>	<b>22</b>
<b>RULE 24.</b>	<b>Interpretation of Procedure Rules.....</b>	<b>22</b>

**RULE 1. MEETINGS AND BUSINESS OF THE COUNCIL**

**Meetings**

- (1) Ordinary meetings of the Council will take place in accordance with a programme as determined by the Council.
- (2) In a year when there is an ordinary election of Councillors, the annual meeting will take place within 21 days of the retirement of the outgoing Councillors (fourth day after day of election). In any other year, the annual meeting will take place in March, April or May as determined by the Council.

**Order of Business**

- (3) Except as otherwise provided by paragraphs (4) and (5) of this Rule, the order of business at every meeting of the Council shall be:-
  - (a) Choose a person to preside if the Chairman and Vice-Chairman are absent;
  - (b) Deal with any business required by statute to be done before any other business;
  - (c) To approve as a correct record and sign the Minutes of the last meeting of the Council;
  - (d) To receive declarations of interests and then deal with any business expressly required by statute to be done;
  - (e) Chairman's announcements, and then receive public questions (not at statutory annual meeting)
  - (f) To dispose of business (if any) remaining from the last meeting;
  - (g) To receive and consider any reports, minutes and recommendations of all Committees;
  - (h) To receive and, as appropriate, debate any Statements as specified in the Summons – to include the Leader's Speech setting out the Council's Programme for the current municipal year (to the first meeting following the Annual Meeting) and the Budget Speech setting out the Council's Budget for the ensuing year (to the February meeting);
  - (i) To receive and consider petitions requiring debate under the Council's Petitions Scheme
  - (j) To consider motions in the order in which notice has been received;
  - (k) To answer questions asked under Rule 6;
  - (l) Other business, if any, specified on the summons;

## APPENDIX D

- (m) Questions (which may be made without notice) to the Leader of the Council (or in his absence the Deputy Leader) (other than at the Annual Meeting, and at the meetings referred to in (h) above) for a maximum of 15 minutes and not beyond 10.00pm unless such period is extended with the mutual agreement of the Chairman of the Council and the Leader (or Deputy Leader).
- (n) Business by reason of special circumstances considered by the Chairman to be urgent.

### Variation of order of business

- (4) Business falling under items (a), (b) or (c) of paragraph (3) shall not be displaced, but subject to that, the order of business may be varied:-
  - (a) by the Chairman at his discretion,
  - (b) by a resolution passed on a motion (which need not be in writing) duly moved and seconded, which shall be moved and put without discussion.

### Regulation of business and duration of meetings

- (5) No business shall be transacted at a meeting of the Council or of any Committee or Sub-Committee other than that specified in the agenda except business brought before the meeting on the grounds of urgency, the reasons for which having first been agreed by the Chairman.
- (6) The duration of any meeting of the Council, Committee or Sub-Committee shall be at the absolute discretion of the Chairman. Any items of business not transacted before the meeting is closed shall stand adjourned to the next available meeting.

### Annual Meeting

- (7) (a) The Leaders of all groups to submit to the Programmes, Performance and Governance Manager a list of Members of their group as required by the Act of 1989 (or to confirm in a non-election year that the list is unchanged) not less than 7 days prior to the Annual Meeting.
- (b) The Director of Strategy, Performance and Governance to call the Leader-designate of the Council and the Opposition Leader(s) to a meeting not less than 48 hours before the Annual Meeting to discuss the allocation of Committee places.
- (c) The ruling of the Director of Strategy, Performance and Governance on the interpretation of the relevant statutory provisions relating to the total number of seats on the Council's Committees to which each group is entitled to be recognised as being final.

(d) Not later than Noon on the day before the Annual Meeting the Leader-designate of the Council and Opposition Leader(s) to submit to the Programmes, Performance and Governance Manager a list of their groups' nominations to the Committee places allocated to their groups.

(7)(8) At the Annual Meeting the Council will also:

- (a) Elect a person to preside if the Chairman is not present
- (b) Elect the Chairman of the Council (and elected Chairman to make Statutory Declaration of Acceptance of Office)
- (c) Elect the Vice-Chairman of the Council (and elected Vice-Chairman to make Statutory Declaration of Acceptance of Office)
- (d) Receive any announcements from the Chairman ~~and/or Head of Paid Service~~
- (e) Ratify the Leader-designate
- (f) Appoint the Deputy Leader
- (g) Appoint Committees
- (h) Decide the allocation of seats to political groups in accordance with political balance rules
- (i) Appoint Councillors to serve on Committees (see Rule 17)
- (j) Adjourn for special meetings of Committees to elect their Chairmen and Vice-Chairmen to be appointed
- (k) Appoint Councillors to serve on outside bodies

(8)(9) The Council shall at the Annual Meeting appoint such Committees as it is required to appoint by or under any statute or under Rule 17, and may at any time appoint such other Committees as are necessary to carry out the work of the Council. It may, subject to any statutory provision in that behalf, may at any time dissolve a Committee (for the avoidance of doubt this excludes the Overview and Scrutiny Committee and the Joint Standards Committee) or alter the membership of its Committees. All Committees so appointed shall remain in existence until replaced at the next Annual Meeting.

(9)(10) In connection with the special meetings of Committees referred to in 7(j) above, the Chairman of the Council shall preside for the purpose of electing a Chairman. In the event of a Committee failing to elect a Chairman, the Council shall appoint a Chairman for that Committee.

(10)(11) In the event of more than two nominations being submitted for the election of the Chairman of the Council and the Chairman of any Committee or Sub-Committee,

on the first ballot those receiving the lowest number of votes shall be eliminated and a further ballot shall be taken for the remaining two candidates.

### **Leaders' Speech**

~~(11)~~(12) \_\_\_\_\_ The Leader's Speech (First meeting following the Statutory Annual meeting) setting out the Council's Report and Programme for the current municipal year and the responses thereto of the Opposition Leader(s) shall exceptionally be time-limited to 15 minutes but the final right of reply to each shall be time-limited in accordance with Rule 8.

### **Budget Speech**

- ~~(12)~~(13) \_\_\_\_\_ (a) The Budget Speech (February meeting) setting out the Council's Budget for the ensuing municipal year and the responses thereto of the Opposition Leader(s) shall exceptionally be time-limited to 15 minutes but the final right of reply to each shall be time-limited in accordance with Rule 8.
- (b) No alternative proposal or amendment to that being recommended to the Council as part of the Budget and Council Tax Setting item of business shall be considered unless notice in writing (and marked confidential) has been given to the Council's Chief Financial Officer no later than 5pm three working days before the date of the Council meeting.

## Extraordinary Meetings

~~(13)~~(14) The Director of Strategy, Performance and Governance~~Head of Paid Service~~ may call an extraordinary meeting of the Council. In addition, those listed below may request the Director of Strategy, Performance and Governance~~Head of Paid Service Officer~~ to call Council meetings in addition to ordinary meetings:

- (a) the Council by resolution;
- (b) the Chairman of the Council;
- (c) the Monitoring Officer;
- (d) the Head of Paid Service;
- (e) the S151 Officer; and
- (f) any five Members of the Council if they have signed a requisition presented to the Chairman and he has refused to call a meeting or has failed to call a meeting within seven days of the presentation of the requisition.

~~(14) — Meetings of the Council will be convened for the sole purpose of determining major planning applications as described in Proviso 5 to the Terms of Reference of the Area Planning Committees.~~

## Policy Matters

- (15) An issue before the Council shall be deemed to be a policy matter if it involves:
  - an alteration, addition to, or removal from, the Council's Strategic and Corporate Objectives;
  - the adoption by the Council of a new function or sphere of activity;
  - the cessation by the Council of an existing function or sphere of activity;
  - a decision to carry out an existing in-house activity by contract or the reinstatement in-house of an activity previously contracted out;
  - any major or significant change in the Council's activities which the Monitoring Officer in consultation with the Leader of the Council and Opposition Leader(s) rules to be a policy matter.
- (16) The item will be the subject of a specific agenda item at the Council and will not be considered as part of the reception of reports of any Committee;
- (17) The normal rules of debate will apply and the Chairman of the Committee, if any, with specific responsibility for the subject matter under consideration to have a right of reply to the debate
- (18) Notwithstanding (16) above, before the conclusion of the debate the penultimate speaker will be the Opposition Leader(s) and the final right of reply will be afforded to the Leader of the Council.

**RULE 2. CHAIRMAN OF MEETING**

Any power or duty of the Chairman in relation to the conduct of any meeting of the Council and its Committees may be exercised by the person presiding at the meeting.

**RULE 3. QUORUM FOR MEETINGS**

- (1) Unless otherwise provided, the quorum of a meeting will be one quarter of the whole number of Members (for the avoidance of doubt this will be rounded up to the next whole number). The quorum of a Committee shall not be less than three Members.
- (2) If during any meeting the Chairman, after counting the number of Members present, declares that there is not a quorum present, the meeting shall stand adjourned. The consideration of any business not transacted shall be adjourned to a time fixed by the Chairman at the time the meeting is adjourned, or, if he does not fix a time, to the next ordinary meeting of the Council.

**RULE 4. NOTICES OF MOTION**

- (1) Notice of every motion, other than a motion which under Rule 5 may be moved without notice, shall be given in writing and signed by the Member intending to move the motion and by a seconder and shall reach the Programmes, Performance and Governance Manager~~Head of Paid Service Officer~~ before 10.30 a.m. on the Wednesday in the week preceding the week in which the Council meeting is held.

It shall be dated, numbered in the order in which it is received and entered in a book which shall be open to the inspection of every Member of the Council.

**Motions to be set out in summons**

- (2) The Programmes, Performance and Governance Manager~~Head of Paid Service~~ shall set out in the summons for every meeting of the Council all motions of which notice has been duly given in the order in which they have been received, unless the Member and seconder giving such a notice intimated in writing when giving it, that they proposed to move it at some later meeting, or have since withdrawn it in writing.

**Automatic reference to Committee**

- (3) If the subject matter of any motion of which notice has been duly given comes within the province of any Committee it shall stand referred without discussion to such Committee, or to such other Committee as the Council may determine, for consideration and report.



Provided that the Chairman may, in consultation with the Leader, and, if he considers it convenient and conducive to the dispatch of business, allow the motion to be dealt with at the meeting at which it is brought forward.

- (4) When a motion has been referred to any Committee under (3), the Member of the Council who has moved, or given notice of intention to move the motion and his seconder shall have notice of the meeting of the Committee at which it is proposed to consider the motion. They shall have the right to attend the meeting and the opportunity of explaining the motion.

### **Scope of motions**

- (5) Every motion shall be relevant to some matter in relation to which the Council has powers or duties or which affect the District.

<p><b>RULE 5.      MOTIONS AND AMENDMENTS WHICH MAY BE MOVED WITHOUT NOTICE</b></p>
---

The following motions and amendments may be moved without notice:-

- (1) Appointment of a Chairman of the meeting at which the motion is made.
- (2) Motions relating to the accuracy of the Minutes.
- (3) That an item of business specified in the summons has precedence.
- (4) Remission to a Committee.
- (5) Appointment of a Committee or Members thereof, occasioned by an item mentioned in the summons to the meeting.
- (6) Adoption of reports and recommendations of Committees or Officers and any consequent resolutions.
- (7) That leave be given to withdraw a motion.
- (8) Extending the time limit for speeches.
- (9) Amendments to motions.
- (10) That the Council proceeds to the next business.
- (11) That the question be now put.
- (12) That the debate be now adjourned.

- (13) That the Council adjourns.
- (14) Authorising the sealing of documents.
- (15) Suspending Rules of Procedure, in accordance with Rule 22.
- (16) Motion under section 100A(4) of the Local Government Act, 1972 to exclude the public.
- (17) That a Member named under Rule 10 (Disorderly Conduct) be not further heard or do leave the meeting.
- (18) Giving consent of the Council where the consent of the Council is required by these Rules.

<b>RULE 6. QUESTIONS</b>
--------------------------

- (1) A Member of the Council may ask the Chairman of a Committee a question on a recommendation of a Committee when that item is under consideration by the Council.
- (2) Subject to paragraph (3), a Member of the Council may ask the Chairman of a Committee a question on any matter the subject of a resolution of a Committee.
- (3) A Member of the Council may:-
  - (a) If notice in writing has been given to the Programmes, Performance and Governance Manager~~Head of Paid Service~~, which has been received not later than Noon on the Monday preceding the day on which the meeting is to be held, ask the Chairman or the Chairman of any Committee, any question on any matter in relation to which the Council has powers or duties or which affect the District.
  - (b) With the permission of the Chairman, put to him or the Chairman of any Committee, any question relating to urgent business, of which such notice has not been given; but a copy of any such question shall, if possible, be delivered to the Programmes, Performance and Governance Manager~~Head of Paid Service~~ not later than ten o'clock in the morning of the day of the meeting.
- (4) Every question shall be put and answered without discussion, but the person to whom a question has been put may decline to answer.
- (5) An answer may take the form of:-
  - (a) a direct oral answer; or
  - (b) where the desired information is contained in a publication of the Council, a reference to that publication; or

- (c) where the reply to the question cannot conveniently be given orally, a written answer circulated to Members of the Council.
- (6) Every question under the provisions of paragraphs (2)(a) and (2)(b) of this Rule shall be recorded in the Council Minutes together with any replies given thereto.
- (7) Questions may be also be put, without notice, to the Leader of the Council under Rule 1(3)(m), provided that no question shall seek to raise, or have the effect of raising any matter dealt with or disposed of through the transaction of business earlier in the particular meeting.

**RULE 7. MINUTES OF MEETINGS**

- (1) At the next suitable meeting, the Chairman shall put the question that the Minutes of the meeting of the Council or of a Committee or Sub-Committee held on the .....day of..... be approved as a correct record.
- (2) No discussion shall take place upon the Minutes, except upon their accuracy, and any question of their accuracy shall be raised by motion. If no such question is raised, or if it is raised then as soon as it has been disposed of, the presiding Chairman shall sign the Minutes.
- (3) Where in relation to any meeting of the authority, the next such meeting for the purpose of signing the minutes is a meeting called under paragraph 3 of Schedule 12 to the Local Government Act 1972 (an extraordinary meeting), then the next following meeting (being a meeting called otherwise than under that paragraph) shall be treated as a suitable meeting for the purposes of paragraph 41(1) and (2) of schedule 12 relating to signing of minutes.

**RULE 8. RULES OF DEBATE FOR COUNCIL MEETINGS**

**Motions and Amendments**

- (1) A motion or amendment shall not be discussed apart from the opening speech of the proposer unless it has been proposed and seconded, and unless notice has already been given in accordance with Rule 4 it shall, if required by the Chairman, be put into writing and handed to the Chairman before it is further discussed or put to the meeting.

**Secunder's speech**

- (2) A Member, when seconding a motion or amendment may, if he then declares his intention to do so, reserve his speech until a later period of the debate.

**Only one Member to stand at a time**

## **APPENDIX D**

- (3) A Member when speaking shall stand and address the Chairman. If two or more Members rise, the Chairman shall call on one to speak; the other or others shall then sit. While a Member is speaking the other Members shall remain seated, unless rising to a point of order or in personal explanation.

### **Content and length of speeches**

- (4) A Member shall direct his speech to the question under discussion or to a personal explanation or to a point of order. No speech shall exceed five minutes in the case of a mover of a motion and three minutes in all other cases except by consent of the Chairman.

### **When a Member may speak again**

- (5) A Member who has spoken on any motion shall not speak again whilst it is the subject of debate, except:-
- (a) to speak once on an amendment moved by another Member;
  - (b) if the motion has been amended since he last spoke, to move a further amendment;
  - (c) if his first speech was on an amendment moved by another Member, to speak on the main issue, whether or not the amendment on which he spoke was carried;
  - (d) in exercise of a right of reply given by paragraph (11) or (13) of this Rule;
  - (e) on a point of order;
  - (f) by way of personal explanation.

### **Amendment to motion**

- (6) An amendment shall be relevant to the motion and shall be either:-
- (a) to refer a subject of debate to a Committee for consideration or reconsideration;
  - (b) to leave out words;
  - (c) to leave out words and insert or add others;
  - (d) to insert or add words;

but such omission, insertion or addition of words shall not have the effect of negating the motion before the Council.

- (7) Only one amendment may be moved and discussed at a time and no further amendment shall be moved until the amendment under discussion has been disposed of.
- (8) If an amendment be lost, other amendments may be moved on the original motion. If an amendment be carried, the motion as amended shall take the place of the original motion and shall become the motion upon which any further amendment may be moved.

#### **Alteration to motion**

- (9) A Member may with the consent of the Council signified without discussion:-
  - (a) alter a motion of which he has given notice, or
  - (b) with the further consent of his seconder alter a motion which he has moved,If (in either case) the alteration is one which could be made as an amendment thereto.

#### **Withdrawal of motion**

- (10) A motion or amendment may be withdrawn by the mover with the consent of his seconder and of the Council, which shall be signified without discussion, and no Member may speak upon it after the mover has asked permission for its withdrawal, unless such permission shall have been refused.

#### **Right of reply**

- (11) The mover of a motion has a right to reply at the close of the debate on the motion, immediately before it is put to the vote. If an amendment is moved, the mover of the original motion shall also have a right of reply at the close of the debate on the amendment and shall not otherwise speak on the amendment. The mover of the amendment shall have no right of reply to the debate on his amendment.

#### **Motions which may be moved during debate**

- (12) When a motion is under debate no other motion shall be moved except the following:-
  - (a) to amend the motion;
  - (b) to adjourn the meeting;
  - (c) to adjourn the debate;
  - (d) to proceed to the next business;
  - (e) that the question be now put;

- (f) that a Member be not further heard;
- (g) by the Chairman under Rule 10(2) that a Member do leave the meeting;
- (h) a motion under section 100A(4) of the Local Government Act, 1972 to exclude the public.

### **Closure motions**

- (13) A Member may move without comment at the conclusion of a speech of another Member, "that the Council proceeds to the next business", "that the question be now put", "that the debate be now adjourned", or "that the Council adjourns", on the seconding of which the Chairman shall proceed as follows:-
  - (a) on a motion to proceed to next business: unless in his opinion the matter before the meeting has been insufficiently discussed, he shall first give the mover of the original motion a right of reply, and then put to the vote the motion to proceed to next business;
  - (b) on a motion that the question be now put: unless in his opinion the matter before the meeting has been insufficiently discussed, he shall first put to the vote the motion that the question be now put, and if it is passed then give the mover of the original motion his right of reply under paragraph (11) of this Rule before putting his motion to the vote;
  - (c) on a motion to adjourn the debate or the meeting: if in his opinion the matter before the meeting has not been sufficiently discussed and cannot reasonably be sufficiently discussed on that occasion he shall put the adjournment motion to the vote without giving the mover of the original motion his right of reply on that occasion.

### **Points of Order**

- (14) A Member may rise on a point of order or in personal explanation, and shall be entitled to be heard forthwith.
  - (a) A point of order shall relate only to an alleged breach of a Rule of Procedure or statutory provision and the Member shall specify the Rule of Procedure or statutory provision and the way in which he considers it has been broken.
  - (b) A personal explanation shall be confined to some material part of a former speech by him which may appear to have been misunderstood in the present debate.
- (15) The ruling of the Chairman on a point of order or on the admissibility of a personal explanation shall not be open to discussion.

### Respect for Chairman

- (16) Whenever the Chairman rises during a debate a Member then standing shall resume his seat and the Council shall be silent.

### Application to Committees and Sub-Committees

- (17) This Rule (except those parts which relate to standing and to speaking more than once) shall, with any necessary modification, apply to Committee and Sub-Committee meetings.

## **RULE 9. MOTIONS AFFECTING PERSONS EMPLOYED BY THE COUNCIL**

If any question arises at a meeting of the Council or of a Committee thereof to which section 100A of the Local Government Act, 1972 applies as to the appointment, promotion, dismissal, salary, superannuation or conditions of service, or as to the conduct of any person employed by the Council, such question shall not be the subject of discussion until the Council or Committee, as the case may be, has decided whether or not the power of exclusion of the public under section 100A (4) of the Local Government Act, 1972 shall be exercised..

## **RULE 10. DISORDERLY CONDUCT**

- (1) If at a meeting any Member of the Council misconducts himself by persistently disregarding the ruling of the Chairman, or by behaving irregularly, improperly, or offensively, or by wilfully obstructing the business of the Council, the Chairman or any other Member may move "that the Member named be not further heard", and the motion if seconded shall be put and determined without discussion.

### Continuing misconduct by a named Member

- (2) If the Member named continues his misconduct after a motion under the foregoing paragraph has been carried the Chairman shall:-

**EITHER** move "That the Member named do leave the meeting" (in which case the motion shall be put and determined without seconding or discussion);

**OR** adjourn the meeting of the Council for such period as he in his discretion shall consider expedient.

### General disturbance

- (3) In the event of general disturbance which in the opinion of the Chairman renders the due and orderly despatch of business impossible, the Chairman, in addition to any

other power vested in him may, without the question being put, adjourn the meeting of the Council for such period as he in his discretion shall consider expedient.

**RULE 11. DISTURBANCE BY THE PUBLIC**

If a member of the public interrupts the proceedings at any meeting the Chairman shall warn him. If he continues the interruption the Chairman shall order his removal from the Council Chamber. In case of general disturbance in any part of the Chamber open to the public the Chairman shall order that part to be cleared.

**RULE 12. RESCISSION OF PRECEDING RESOLUTION**

No motion to rescind any resolution passed within the preceding six months, and no motion or amendment to the same effect as one which has been rejected within the preceding six months, shall be proposed unless the notice thereof given in pursuance of Rule 4 bears the names of at least ten Members of the Council. When any such motion or amendment has been disposed of by the Council, it shall not be open to any Member to propose a similar motion within a further period of six months.

This Rule shall not apply to motions moved in pursuance of a recommendation of a Committee.

**RULE 13. VOTING**

(NB: See also Rule 15 on Interests)

**Meetings**

- (1) Any item of business will be decided by a simple majority of those Members voting and present in the room at the time the question was put. If a Member has not been present at the meeting for the whole of the consideration of a planning application or related matter, or has not undergone fundamental induction training once such a programme has been introduced he / she shall not vote on the matter.
- (2) If there are equal numbers of votes for and against, the Chairman will have a second or casting vote. There will be no restriction on how the Chairman chooses to exercise a casting vote.
- (3) The mode of voting at meetings of the Council, Committees and Sub-Committees shall be by a show of hands, or if there is no dissent, by affirmation of the meeting: Provided that on the requisition of any Member of the Council made before the vote is taken and supported by one other Member who signifies his support the voting on any



## APPENDIX D

question shall be by roll-call and shall be recorded so as to show how each Member present and voting gave his vote. The name of any Member present and not voting shall also be recorded.

- (4) Where any Member requests it immediately after a vote by a show of hands is taken, their vote will be so recorded in the minutes to show whether they voted for or against the motion or abstained from voting.
- (5) Immediately after any vote is taken at a budget decision meeting there must be recorded in the minutes of that meeting the name of the persons who cast a vote for or against the decision or who abstained from voting.

NOTE. For this purpose, 'budget decision' means a meeting at which it makes a calculation in accordance with sections 31A, 31B, 34-36A, 42A, 42B, 45-49, 52ZF, 52ZJ of the Local Government Finance Act 1992 or issues a precept under Chapter 4 of Part 1 of that Act, and includes a meeting where making the calculation or issuing the precept was included as an item of business for the agenda for that meeting. The requirement to record voting extends to a vote on any decision related to the making of the calculation or the issuing of the precept (The Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014).

### Appointments

- (6) Where there are more than two Members nominated for any position to be filled by the Council or a Committee and of the votes given there is not a majority in favour of one Member, the name of the Member having the least number of votes shall be struck off the list and a fresh vote shall be taken, and so on until a majority of votes is given in favour of one Member.

### **RULE 14. RECORD OF ATTENDANCES**

Every Member of the Council attending a meeting of the Council, or of any of its Committees of which he is a Member, shall sign his name in the attendance book or sheet provided for that purpose.

### **RULE 15. DISCLOSURE OF INTERESTS**

(NB: See also the Council's Code of Member)

- (1) If a Member has a Discloseable Pecuniary, Other Registrable Pecuniary or Non-pecuniary Interest as defined by the Council's Code of Member Conduct then that interest must be disclosed and where that interest is a Disclosable or Other Registrable Pecuniary one as defined in the Code the Member shall not only disclose it but then withdraw from the meeting while the business to be transacted is under consideration (unless formal dispensation has been granted).

- (2) ~~At meetings of the Council or its committees where members of the public are permitted to make representations, a Member having declared a Discloseable or Other Registrable Pecuniary Interest may make representations to the Council or the committee in question before the public representations are taken and any discussion takes place and shall then leave the meeting.~~

**RULE 16. — APPOINTMENTS OF STAFF, DISMISSALS AND DISCIPLINARY ACTION**

**Appointment of Staff**

- (1) ~~The Council shall from time to time after consultation with any Committee primarily concerned determine the establishment of the Council. The overall cost of the Council's establishment shall at all times remain within the financial constraints set by the annual budget and medium term financial strategy as approved by Council.~~
- (2) ~~All permanent vacancies to be filled in offices under the Council, unless they are to be filled by promotion or transfer, shall be publicly advertised except where the Council otherwise determine.~~

~~Provided that where, within six months of the filling of a vacancy which has been publicly advertised, a similar vacancy occurs in an office in the appointment of the Council, the Finance and Corporate Services Committee may recommend the Council to appoint one of the former applicants.~~

- (3) ~~When a vacancy occurs for the posts of Head of Paid Service or a Director, the Council shall, in the case of an office which the Council are not required by statute to fill, decide whether the office is necessary; and in any case what shall be the terms and conditions of the office. No steps shall be taken to fill the post until these decisions have been taken after consultation with the relevant Committee Chairmen, Vice Chairmen, the Leader of the Council and Opposition Leader(s), and one other Member (or if there be no Vice Chairman, two other Members) designated by the Chairman of the Committee.~~
- (4) ~~Where a standing deputy has not been appointed the Council may, if they think fit, appoint and fix the remuneration of some person to carry on temporarily the duties of the office until a successor is appointed.~~
- (5) ~~The appointment of Head of Paid Service shall be made by the Council, on a recommendation by the Appointments Committee. Appointments of Directors, the Officer fulfilling the duties in S151 of the Local Government Act 1972, and the Monitoring Officer shall be made by the Appointments Committee. The appointment of all other staff must be made on behalf of the authority by the Head of Paid Service or by an Officer nominated by him. As a temporary measure until 31 July 2019 those managers that report directly to any of the Directors shall be appointed by the Appointments Committee.~~

~~(6) — The Appointments Committee referred to in paragraph (5) of this Rule shall consist of five Members (three Members constituting a quorum) including the Chairman (or Vice Chairman) of the Council, the Leader (or Deputy Leader) of the Council, the Opposition Leader(s) (or Deputy), the Chairman (or Vice Chairman) of the relevant service Committee where a Director appointment is to be made or until 31 July 2019 any manager that reports directly to a Director, and such other Members (not exceeding three in number) as the Council may appoint so as to preserve a political balance on the Committee as required by the Local Government and Housing Act, 1989; notwithstanding Procedure Rule 17(9) to (13) no further substitutes will require to be named or appointed.~~

~~(7) — Where the authority proposes to appoint those Officers referred to in paragraph (5) above, and it is not proposed that the appointment be made exclusively from among their existing Officers, they shall —~~

~~(a) — draw up a statement specifying —~~

~~(i) — the duties of the Officer concerned, and~~

~~(ii) — any qualifications or qualities to be sought in the person to be appointed;~~

~~(b) — make arrangements for the post to be advertised in such a way as is likely to bring it to the attention of persons who are qualified to apply for it;~~

~~(c) — make arrangements for a copy of the statement mentioned in paragraph (a) to be sent to any person on request.~~

~~(8) — (a) — Where a post has been advertised as provided in paragraph 7(b), the authority shall —~~

~~(i) — interview all qualified applicants for the post, or~~

~~(ii) — select a short list of such qualified applicants and interview those included on the short list.~~

~~(b) — Where no qualified person has applied, the authority shall make further arrangements for advertisement in accordance with paragraph 7(b).~~

### **Dismissal and Disciplinary Action**

~~(9) — (a) — The function of dismissal of, and taking disciplinary action against a member of staff must be discharged on behalf of the authority, by the Head of Paid Service or by an Officer nominated by him.~~

~~(b) — The Head of Paid Service or Officer nominated by him in relation to any action taken under paragraph (a) of this sub-paragraph (9) above shall not sit on any appeal body in relation to that any action taken against the appealing member of staff. For the avoidance of doubt the Head of Paid Service may sit on any appeal body if the dismissal or disciplinary action was taken by a nominated officer.~~

- (10) ~~The dismissal of or taking disciplinary action against the Head of Paid Service, a Director, the Officer fulfilling the duties in Section 151 of the Local Government Act 1972 and the Monitoring Officer shall be exercised by the Council.~~
- (11) (a) ~~No disciplinary action as defined in the Local Authorities (Standing Orders)(England) Regulations 2001 (as amended) shall be taken in respect of the authority's Head of Paid Service, the Officer fulfilling the duties in Section 151 (Chief Financial Officer) of the Local Government Act 1972 and Monitoring Officer, except as provided in this Procedure Rule. Subject to action described in paragraph (b), no disciplinary action resulting in dismissal may be taken by the authority, or by a Committee or Sub-Committee, other than by having regard to recommendations in a report made by an Investigating and Disciplinary Panel under Regulation 7 of the Local Authorities (Standing Orders) (England) (Amendment) Regulations 2015.~~
- (b) ~~The action mentioned in paragraph (a) is suspension of the Officer for the purpose of investigating the alleged misconduct occasioning the action; and any such suspension shall be on full pay and terminate no later than the expiry of two months beginning on the day on which the suspension takes effect unless the Designated Independent Person directs that the suspension should continue beyond that point.~~

**RULE 17-RULE 16. APPOINTMENT AND CONSTITUTION OF COMMITTEES**

- (1) The Council shall at each Annual Meeting appoint from among its membership the Committees referred to in this Rule to advise the Council on the discharge of its functions, and to exercise on its behalf such functions as may be delegated to such Committees by the Council. The Council shall adopt and may from time to time review Terms of Reference for Committees ~~and also the Terms of Reference and/or Scheme of Delegation to the Area Committees.~~
- (2) The Committees shall be the Strategy and Resources ~~Finance and Corporate Services~~ Committee, the Performance, Governance and Audit ~~Community Services~~ Committee, the District ~~Planning and Licensing~~ Committee, the Overview and Scrutiny Committee, the Licensing Committee ~~the Audit Committee~~, the three Area Committees, the Investigating and Disciplinary Committee and Investigating and Disciplinary Panel, and the Joint Standards Committee.
- (3) The Strategy and Resources Committee shall comprise 16 Members, the Performance, Governance and Audit Committee shall comprise 15 Members, and the Licensing Committee shall comprise 10 Members ~~Finance and Corporate Services Committee shall comprise nine Members and the Planning and Licensing Committee and the Community Services Committee shall each comprise ten Members. Both~~ All three Committees shall be formed in accordance with the political balance provisions (see also Procedure Rule 1(7)). ~~Proas set out in the Political Parties and Associated Arrangements procedure document with the addition of the following Members—~~
- ~~The Leader of the Council shall be ex officio and non voting on the Committees to which he is not appointed;~~

- ~~• The Deputy Leader of the Council shall be ex-officio and non-voting on the Committees to which he is not appointed;~~
- ~~• The Opposition Leader (or Leaders if there is equality between the opposition parties) shall be ex-officio and non-voting on all Committees to which he is (or they are) not appointed subject to him (or them) not taking up a role on the Overview and Scrutiny Committee.~~

The Chairman of the Council is eligible to be appointed to either any of the Committees referred to in (2) above in his own right (see however paragraph (76) below).

~~(4) The District Planning Committee shall comprise all 31 Members of the Council and determine planning applications beyond the remit of the Area Planning Committees.~~

~~(4)(5) The three Area Planning Committees (which will have all other development control responsibilities save for those delegated to Officers delegated to them under a Scheme of Delegation approved from time to time by the Council for development control) shall have jurisdiction in respect of specified geographical areas of the District approved from time to time by the Council and shall comprise each of the elected Members representing Wards covered by the specified geographical area.~~

~~The Chairman of the Planning and Licensing Committee shall be an ex-officio and non-voting Member of the two Area Planning Committees on which he does not sit as of right.~~

~~(5)(6) The Joint Standards Committee shall comprise –~~

- ~~a) five Members of the Council (political balance provisions apply)~~
- ~~b) two persons appointed by the Council upon nomination by the Essex Association of Local Councils and who are Members of Parish / Town Councils in the Maldon District~~

~~(6)(7) The Overview and Scrutiny Committee of the Council shall comprise eight Members of the Council and shall be formed in accordance with the political balance provisions. The Chairman of the Council, the Leader and Deputy Leader of the Council and the Chairmen and Vice-Chairmen of the Strategy and Resources and the Performance, Governance and Audit Committees ~~Deputy Leader~~ shall not serve on the Overview and Scrutiny Committee.~~

~~(7) The Audit Committee shall comprise eight Members of the Council and shall be formed in accordance with political balance provisions.~~

(8) The Council shall at its Annual Meeting also appoint Members to serve on the Appointments Board Committee and the Investigating and Disciplinary Committee and Panel as set out below. Political balance provisions shall apply.

- ~~• Appointments Committee (see Rule 16(6)) – Chairman of Council, Leader, Opposition Leader(s) and up to three other Members;~~
- Investigating and Disciplinary Committee – Five Members;

- Investigating and Disciplinary Panel – Minimum of five Members to ensure that at least three have not served on the initial investigation carried out by the Investigating and Disciplinary Committee
- Appointments Board – Two Members to serve in addition to the Leader or Deputy Leader, Opposition Leader or Deputy, and Chairmen or Vice-Chairmen of the Strategy and Resources and Performance, Governance and Audit Committees.

## Substitutions

- (9) A Member of a Committee or other body to which the political balance provisions apply shall, if the Member wishes another Member of the political group to which the Member belongs to attend a meeting of that Committee in his place, give the Programmes, Performance and Governance Manager~~Head of Paid Service~~ and the Leader written notice not later than four office working hours before the published start time of that meeting that the Member is unable to attend and that the substitute Member named in the notice will attend in his place.
- (10) A substitution notice may be given by the Leader of a political group.
- (11) The effect of a substitution notice shall be that the Member named in the notice shall cease to be a Member of that Committee for the duration of that meeting and that the substitute Member shall be a full Member of the Committee for the same period.
- (12) A substitution notice may be revoked at any time preceding the deadline for giving of such notice.
- (13) These arrangements shall not apply ~~equally in respect of meetings of Sub-Committees, Groups and Panels of all Committees,~~ but to the Licensing Committee unless the proposed substitute Member has been trained on public licensing matters, and do not apply to the Licensing Sub-Committee and the Area Planning Committees.

### Termination of appointments and allocated seats falling vacant

- (14) Where a seat allocated to a political group falls vacant the following procedure shall apply:-
- (i) If the seat has fallen vacant as a result of the death, resignation or disqualification of a Member, the Act and Regulations made there under provide for a review of allocations of seats to groups at the next meeting of the Council following the election of a replacement Member, unless the person elected indicates that the Member does not wish such a review to take place. If in these circumstances a review is to take place, the process 'Procedure before the Annual Meeting of the Council set out in the Political Parties and Associated Arrangements procedures document set out in Procedure Rule 1(7) shall apply in respect of the next ordinary meeting of the Council following the by-election at which the person is elected.
  - (ii) In all other circumstances the group to which the seat is allocated shall give notice of its nomination of a Member to a vacant seat in writing to the Head of Paid Service. The Programmes, Performance and Governance Manager Head of Paid Service who shall report as soon as possible to the Council for the Council to approve the filling of the vacant seat.

### RULE 18-RULE 17. SPECIAL MEETINGS OF COMMITTEES

The Chairman of a Committee or the Chairman of the Council may call a special meeting of a Committee at any time. A special meeting shall also be called on the requisition of a quarter of the whole number of the Committee, delivered in writing to the Programmes, Performance and Governance Manager Head of Paid Service, but in no case shall less than three Members requisition a special meeting. The summons to the special meeting shall set out the business to be considered thereat, and no business other than that set out in the summons shall be considered at that meeting.

### RULE 19-RULE 18. APPOINTMENT OF SUB-COMMITTEES

- (1) Every Committee appointed by the Council may appoint Sub-Committees for purposes to be specified by the Committee.
- ~~(2) The Chairman of a Committee shall be an ex-officio Member of every Sub-Committee appointed by that Committee, unless he signifies to the Committee that he does not wish to serve.~~
- ~~(3)~~(2) The Chairman of a Sub-Committee or the Chairman of the parent Committee may call a meeting of the Sub-Committee at any time.

**~~RULE 20.~~RULE 19. ATTENDANCE BY MEMBER AT COMMITTEE**

A Member of the Council may ~~attend~~speaks at Committee meetings of which he is not a member and may also speak by prior arrangement with, and at the discretion of, the Chairman. This procedure rule shall not apply to meetings of the Appointments Board, Investigating and Disciplinary Committee and Panel (all matters) and the Joint Standards Committee (when considering matters deemed to be private / confidential and where the public is to be excluded from the meeting).

**~~RULE 21.~~RULE 20. FINANCIAL ADMINISTRATION**

Every Committee, Sub-Committee and Officer of the Council shall conform with the financial arrangements made by the Council under the provisions of section 151 of the Local Government Act, 1972.

**~~RULE 22.~~RULE 21. SUSPENSION AND AMENDMENT OF PROCEDURE RULES**

- (1) All of these Procedure Rules except Nos. 7(3), 13(4), 13(5) and 21(2) may be suspended by motion on notice or without notice if at least sixteen (16) Members of the Council are present and by the consent of the simple majority of those Members. Suspension can only be for the duration of the meeting.
- (2) Any motion to add to, vary or revoke these Rules will, when proposed and seconded, stand adjourned without discussion to the next ordinary meeting of the Council. Any subsequent decision on such a motion shall be on the basis of a simple majority of those Members present and voting.

**~~RULE 23.~~RULE 22. PROCEDURE RULES TO BE GIVEN TO MEMBERS**

A printed copy of these Procedure Rules shall be given to each Member of the Council by the Head of Paid Service upon delivery to him of the Member's Declaration of Acceptance of Office on the Member being first elected to the Council.

**~~RULE 24.~~RULE 23. INTERPRETATION OF PROCEDURE RULES**

The ruling of the Chairman as to the construction or application of any of these Rules, or as to any proceedings of the Council, or of its Committees or Sub-Committees, shall not be challenged at any meeting of the Council, or of its Committees or Sub-Committees and his decision shall be final.